

**12. ADVERTISEMENT CONSENT APPLICATION: INFORMATION BOARDS WHICH WILL CONSIST OF THREE 650MM MODULAR CUBES AT HOLME MOSS CAR PARK, HOLME. (NP/K/0718/0676 AM)**

**APPLICANT: MOORS FOR THE FUTURE PARTNERSHIP**

**Proposal**

1. The erection of an information board on the southern edge of Holme Moss car park.
2. The plans show that the information board would consist of three interpretation panels, each measuring 0.52m by 0.52m mounted within oak frames and posts.
3. The information boards would contain information about the blanket bog moorlands of the National Park and South Pennines.

**Site and Surroundings**

4. Holme Moss car park is location at the top of Wilmer Hill opposite from the transmitting station and with access off Woodhead Road.
5. The car park and surrounding land is located within the South Pennine Moors Special Area of Conservation (SAC), the Peak District Moors Special Protection Area (SPA) and the Dark Peak Site of Special Scientific Interest (SSSI). The land around the car park is Section 3 Moorland and designated as Natural Zone for the purposes of the development plan.

**RECOMMENDATION:**

**That the application be APPROVED subject to the following conditions or modifications:**

1. **Standard conditions (statutory requirement of the advertisement regulations).**
2. **The development shall not be carried out other than in complete accordance with the specified approved plans.**

**Key Issues**

- The impact of the proposed advertisements upon amenity and highway safety.

**History**

6. None relevant.

**Consultations**

7. **Officer note: this report was published before the end of the public consultation period. If any further consultation responses or representations are received by the Authority then the Committee will be updated verbally by Officers.**
8. Highway Authority – No response to date.
9. District Council – No response to date.

10. Parish Council – No response to date.
11. Natural England – No response to date.
12. PDNPA Ecology – No response to date.

### **Representations**

13. No representations have been received to date.

### **Main Policies**

14. Relevant Core Strategy policies: GSP1, GSP3, DS1, L1 and L2
15. Relevant Local Plan policies: LC1, LC4, LC11 and LC17
16. National Planning Policy Framework
17. The National Planning Policy Framework (NPPF) was revised in July 2018. The Government's intention is that the document should be considered to be a material consideration and carry particular weight where a development plan is absent, silent or relevant policies are out of date. In the National Park the development plan comprises the Authority's Core Strategy 2011 and saved policies in the Peak District National Park Local Plan 2001. Policies in the Development Plan provide a clear starting point consistent with the National Park's statutory purposes for the determination of this application. It is considered that in this case there is no significant conflict between prevailing policies in the Development Plan and more recent Government guidance in the NPPF with regard to the issues that are raised.'
18. Paragraph 172 of the NPPF states that '*great weight should be given to conserving landscape and scenic beauty in National Parks, the Broads and Areas of Outstanding Natural Beauty, which have the highest status of protection in relation to landscape and scenic beauty. The conservation of wildlife and cultural heritage are important considerations in all these areas, and should be given great weight in National Parks and the Broads.*'
19. Paragraph 132 of the NPPF states that '*The quality and character of places can suffer when advertisements are poorly sited and designed. A separate consent process within the planning system controls the display of advertisements, which should be operated in a way which is simple, efficient and effective. Advertisements should be subject to control only in the interests of amenity and public safety, taking account of cumulative impacts*'.
20. Peak District National Park Core Strategy
21. Policy GSP1 sets out the broad strategy for achieving the National Park's objectives having regard to the Sandford Principle, (that is, where there are conflicting desired outcomes in achieving national park purposes, greater priority must be given to the conservation of the natural beauty, wildlife and cultural heritage of the area, even at the cost of socio-economic benefits). GPS1 also sets out the need for sustainable development and to avoid major development unless it is essential, and the need to mitigate localised harm where essential major development is allowed.

22. Policy GSP3 and LC4 set out development management principles and state that all development must respect, conserve and enhance all valued characteristics of the site and buildings, paying particular attention to, amongst other elements, impact on the character and setting of buildings, scale of the development appropriate to the character and appearance of the National Park, design in accordance with the National Park Authority Design Guide and impact on living conditions of communities.
23. Policy L1 identifies that development must conserve and enhance valued landscape character and valued characteristics, and other than in exceptional circumstances, proposals in the Natural Zone will not be permitted. Policy L2 and LC17 together seek to ensure that all development conserves and enhances the biodiversity of the National Park and that other than in exceptional circumstances development which would harm biodiversity will not be permitted.
24. Policy LC11 is directly relevant for proposals for advertisements and says that they will be granted provided that they (a):
- are as near as possible to the business or activity concerned (an exception may be made for community information boards or finger-post schemes in designated Local Plan Settlements); and
  - do not result in a proliferation of signs inappropriate to the building or locality; and
  - do not pose a hazard to public safety or unduly harm the amenity of neighbouring properties; and
  - are in proportion and appropriately located relative to the building on which they are displayed and/or to nearby buildings; and
  - are of a high standard of design, materials and construction; and
  - their scale, setting and design do not detract from features of architectural or historic importance or other valued characteristics of the area

Internal illumination will not be granted consent. External illumination will not be granted consent unless it is during opening hours in a predominantly commercial area; or is at public houses, restaurants or other similar premises open after dark. Advertisements for the purposes of announcement or direction will not be granted consent unless they are reasonable required having regard to the nature and location of that which they advertise.

## **Assessment**

### 25. Principle

26. An application for Advertisement Consent is through a separate process within the planning system. When determining an application for Advertisement Consent only two issues can be taken into consideration, which are amenity and public safety. In assessing amenity the local characteristics of the area must be taken in account, whether it is in keeping with scenic, historic, architectural or cultural features of the area. Considerations regarding public safety would be the likely impact of advertisements on road traffic and pedestrians.
27. The National Planning Policy Framework states that poorly placed advertisements can have a negative impact on the appearance of the built and natural environment, it also repeats the regulatory provision that advertisements should be subject to control only in

the interests of amenity and public safety, taking account of cumulative impacts. The key issues in the determination of this application therefore are the impact of the proposal upon amenity and public safety.

28. Amenity

29. The site is located in a very exposed position on top of Wilmer Hill and the car park is surrounded by open moorland. The surfaced area of the car park is surrounded by a grass verge enclosed by a number of rocks with the moorland which is open to public access beyond.

30. The proposed information board would be sited adjacent to the car park on the grass verge within the rocks. The proposed board would therefore be well related to the existing development of the car park rather than being an isolated and intrusive feature within the open moorland and natural zone beyond.

31. The proposal board would provide information to members of the public in regard to the surrounding moorland and therefore the advertisement would be located as close as possible to the activity concerned and would be appropriately located and not result in a proliferation of signs inappropriate to the locality. The design of the proposed adverts is of a high standard with appropriate materials and construction details and would not detract from the scenic beauty of the surrounding landscape.

32. The site and the whole of the existing car park is located within the South Pennine Moors Special Area of Conservation (SAC), the Peak District Moors Special Protection Area (SPA) and the Dark Peak Site of Special Scientific Interest (SSSI). However, the proposed advertisements would be adjacent to the car park on the grass verge and therefore would not impact upon any habitat or species related to these designations. The information board would provide information for members of the public already at the site and therefore would not act as an attraction or generate additional visitors which could impact the designated sites.

33. Officers are therefore satisfied that the proposed board would not have any harmful impact upon these designated sites or any other protected species.

34. Public safety

35. The proposed board would be sited a satisfactory distance from the highway and beyond the edge of the car park and therefore the proposal would not cause any physical obstruction to users of the highway. The proposed sign would not obscure or hinder the interpretation of any traffic sign or hinder the operation of any device used for the purposes of security or surveillance or for measuring the speed of any vehicle. The proposed sign would not be a hazard for pedestrians walking around the site.

36. Therefore the proposed sign would not pose a hazard to public safety.

**Conclusion**

37. The proposed information board would be well designed and sited to avoid harm the scenic beauty of the landscape and the biodiversity of designated sites and would not pose a hazard to public safety.

38. The application is therefore considered to be in accordance with relevant development plan policies and in the absence of any further material considerations is recommended for approval subject to the standard conditions which are a requirement of the advertisement regulations and a condition to specify the approved plans.

**Human Rights**

39. Any human rights issues have been considered and addressed in the preparation of this report.

**List of Background Papers** (not previously published)

Nil

**Report Author and Job Title**

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